

CONGRESSIONAL DIGEST

FOUNDED 1921

AN INDEPENDENT MONTHLY FEATURING CONTROVERSIES IN CONGRESS, PRO & CON
NOT AN OFFICIAL ORGAN, NOT CONTROLLED BY ANY PARTY, INTEREST, CLASS OR SECT

PUBLISHED BY THE CONGRESSIONAL DIGEST CORPORATION
CONGRESSIONAL DIGEST BUILDING, 3231 P STREET, N.W., WASHINGTON, D. C. 20007

A. GRAM ROBINSON, *President*

N. T. N. ROBINSON 3rd, *Publisher*

JOHN E. SHIELDS, *Editor*

TITLE PAGE AND INDEX TO VOLUME FIFTY-ONE

JANUARY TO DECEMBER

—1972—

National Issues Presented, *Pro* and *Con*, During 1972. Volume 51, 1-12

	<i>Pages</i>		<i>Pages</i>
JANUARY, Vol. 51, No. 1	1-32	JUNE-JULY, Vol. 51, Nos. 6-7	161-192
Federal Voter Registration by Mail		Future U.S. Space Program	
FEBRUARY, Vol. 51, No. 2	33-64	AUGUST-SEPT., Vol. 51, Nos. 8-9 . .	193-224
National Health Insurance Proposals		Financing Public Education	
MARCH, Vol. 51, No. 3	65-96	OCTOBER, Vol. 51, No. 10	225-256
A Six-Year Presidential Term		1972 Presidential Election Issues	
APRIL, Vol. 51, No. 4	97-128	NOVEMBER, Vol. 51, No. 11	257-288
Expansion of Federal Minimum Wage Law		Panama Canal Treaty Revision	
MAY, Vol. 51, No. 5	129-160	DECEMBER, Vol. 51, No. 12	289-314
Federal Day-Care & Child Development Role		Federal Spending Ceiling Controversy	

SUBSCRIPTION RATES: 1 yr., \$14.50; 2 yrs., \$26; 3 yrs., \$34. Foreign 55¢ extra per yr. Single copy, \$1.50.
CURRENT COPY BULK RATES: 5 @ \$1.25 each; 10 @ \$1 each; 25 and up @ 75¢. Write for back copy information.
ADDRESS ORDERS, make checks payable to: CONGRESSIONAL DIGEST CORP., 3231 P ST., N.W., Washington, D. C. 20007.

Second Class Postage Paid at Washington, D. C., and at additional mailing offices. Published monthly (June-July & August-September combined). Yearly Index to each volume published with the December issue. Indexed in The Readers Guide and other indexing publications. Available in Microform Editions. Copyright 1972 by the Congressional Digest Corporation, Washington, D. C.

INDEX TO VOLUME FIFTY-ONE

Numbers 1 to 12

	Page		Page
A		B	
AFL-CIO		BENNETT, WALLACE F., U.S. Senator (Utah, R.)	
<i>Con</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	43	<i>Pro</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	50
AIKEN, GEORGE D., U.S. Senator (Vt., R.)		<i>Pro</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	296
<i>Pro</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	76	BIEMILLER, ANDREW J., AFL-CIO	
ALBERT, CARL, U.S. Representative (Okla., D.)		<i>Pro</i> —Should Congress Further Increase the Minimum Wage Level?	106
<i>Con</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	305	BUCKLEY, JAMES L., U.S. Senator (N.Y., Cons.)	
ALLEN, JAMES B., U.S. Senator (Ala., D.)		<i>Con</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	155
<i>Con</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	151	BURNS, JAMES MACGREGOR, Williams College	
AMALGAMATED MEAT CUTTERS AND BUTCHER WORKMEN OF NORTH AMERICA		<i>Con</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	77
(See Schacter, Leon B.)		BYRD, HARRY F., JR., U.S. Senator (Va., Ind.)	
AMERICAN FARM BUREAU FEDERATION		<i>Pro</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	306
(See Triggs, Matt)		BYRNES, JOHN W., U.S. Representative (Wisc., R.)	
AMERICAN FEDERATION OF STATE, COUNTY, AND MUNICIPAL EMPLOYEES		<i>Pro</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	60
(See Wurf, Jerry)		C	
AMERICAN FEDERATION OF TEACHERS		CALIFANO, JOSEPH A.	
(See Megel, Carl J.)		<i>Pro</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	90
AMERICANS UNITED FOR SEPARATION OF CHURCH AND STATE		CENTER FOR THE STUDY OF PUBLIC POLICY	
(See Doerr, Edd)		<i>Pro</i> —Controversy Over Federal Experimentation With "Education Vouchers"	214
ANDERSON, JOHN B., U.S. Representative (Ill., R.)		CENTER FOR URBAN REDEVELOPMENT IN EDUCATION	
<i>Con</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	181	(See Swanker, Esther M.)	
ARMY, U.S. DEPARTMENT OF THE		CHAMBER OF COMMERCE OF THE U.S.	
(See Ward, David H.)		(See Obadal, Anthony J.)	
B		CHILD DEVELOPMENT	
BAKER, JOHN W., Baptist Joint Committee on Public Affairs		(See May issue)	
<i>Con</i> —Controversy Over Federal Experimentation With "Education Vouchers"	215	CLIFFORD, CLARK M.	
BAPTIST JOINT COMMITTEE ON PUBLIC AFFAIRS		<i>Con</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	79
(See Baker, John W.)			

	Page
COMMITTEE FOR CONTINUED U.S. CONTROL OF PANAMA CANAL	
<i>Pro</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	284
CONGRESS OF THE U.S., ACTION BY (See also Month in Congress)	
Re Voter Registration by Mail	7
Re National Health Insurance Proposals	41
Re Proposed Six-Year Presidential Term	71, 75
Re Expanding Federal Minimum Wage Law	103
Re Day-Care and Child Development	134
Re the U.S. Space Program	175
Re Panama Canal Treaty Negotiations	267
Re Federal Spending Ceiling	294
CRANSTON, ALAN, U.S. Senator (Calif., D.)	
<i>Con</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	269
CURTIS, CARL T., U.S. Senator (Nebr., R.)	
<i>Con</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	141
D	
DAY-CARE AND CHILD DEVELOPMENT, CONTROVERSY OVER EXPANDING THE FEDERAL ROLE IN (May issue)	
Foreword	131
Existing Federal Programs for Young Children	132
Action Taken to Date in the 92nd Congress	134
"Child Development" Provisions of Vetoes OEO Bill	136
Highlights of President's Veto Message	138
<i>Pro and Con Discussion:</i>	
Should the Proposed "Comprehensive Child Development Program" Be Enacted?	140
DEMOCRATIC PARTY	
Highlights of 1972 Party Platform	235
DOERR, EDD, Americans United for Separation of Church and State	
<i>Con</i> —Controversy Over Federal Experimentation With "Education Vouchers"	219
DOLE, BOB, U.S. Senator (Kansas, R.)	
<i>Con</i> —Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail?	23
DUNKELBERGER, EDWARD, National Canners Association	
<i>Con</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	125

E

EDUCATION, THE QUESTION OF FINANCING ELEMENTARY AND SECONDARY (August-September issue)	
Foreword	193

	Page
A Profile of the U.S. Public Education System	194
Highlights of the Present System of Financing Public Education	196
Recent Court Decisions on Public School Financing	197
Proposed Alternative Methods of Financing Education	198
<i>Pro and Con Discussions:</i>	
Should Congress Establish A Major Federal Role in General Financing of U.S. Education?	200
Controversy Over Federal Experimentation With "Education Vouchers"	210
ELECTION CAMPAIGN, MAJOR ISSUES IN THE 1972 PRESIDENTIAL (October issue)	
Foreword	225
The Issue-Shaping Role of the National Party Organizations	226
Contests for the U.S. Senate & House of Representatives	229
The Candidates' Acceptance Speeches:	
I. President Richard M. Nixon	230
II. Senator George McGovern	232
<i>Pro and Con Discussion:</i>	
Highlights of the 1972 Republican and Democratic Party Platforms	234
ERICKSON, RALPH, U.S. Deputy Assistant Attorney General	
<i>Con</i> —Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail?	27
EVINS, JOE L., U.S. Representative (Tenn., D.)	
<i>Con</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	309

F

FINANCING ELEMENTARY AND SECONDARY EDUCATION (See August-September issue)	
FLOOD, DANIEL J., U.S. Representative (Pa., D.)	
<i>Pro</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	272
FORD, GERALD R., U.S. Representative (Mich., R.)	
<i>Pro</i> —Controversy Over the Nixon Administration's Proposal for a Federal Spending Ceiling	310
FRENZEL, BILL, U.S. Representative (Minn., R.)	
<i>Pro</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	84

G

GAVIN, JAMES A., National Federation of Independent Business	
<i>Con</i> —Should Congress Further Increase the Minimum Wage Level?	111
GOLD, DR. THOMAS, Cornell University	
<i>Pro</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	184

	Page
GREEN, EDITH, U.S. Representative (Ore., D.)	
<i>Pro</i> —Should Congress Establish A Major Federal Role in General Financing of U.S. Education?	200

GROSS, H. R., U.S. Representative (Iowa, R.)	
<i>Pro</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	182

H

HAGERTY, JAMES C., American Broadcasting Companies, Inc.	
<i>Con</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	87

HANSEN, ORVAL, U.S. Representative (Idaho, R.)	
<i>Pro</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	156

HEALTH, EDUCATION AND WELFARE, U.S. Department of (See Richardson, Elliot L.)	
---	--

HEALTH INSURANCE PROPOSALS, CONTROVERSY OVER NATIONAL (February issue)	
Foreword	33
Evolution of Present Private Health Insurance Coverage	34
Main Features of the Federal Medicare and Medicaid Programs	36
Provisions of the Nixon Administration Proposal	37
Other Health Care Proposals Pending in the Congress	39
Action Taken to Date in the 92nd Congress	41
<i>Pro and Con Discussion:</i>	
Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	42

HODGSON, JAMES D., U.S. Secretary of Labor	
<i>Con</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	117

HUMPHREY, HUBERT H., U.S. Senator (Minn., D.)	
<i>Con</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	49
<i>Pro</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	150
<i>Con</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	299

HURWITCH, ROBERT A., U.S. Deputy Assistant Secretary of State	
<i>Con</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	275

I

INOUE, DANIEL K., U.S. Senator (Hawaii, D.)	
<i>Pro</i> —Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail?	26

J

JENCKS, DR. CHRISTOPHER S., Harvard University	
<i>Pro</i> —Controversy Over Federal Experimentation With "Education Vouchers"	210

JUSTICE, U.S. DEPARTMENT OF (See Erickson, Ralph)	
---	--

K

KENNEDY, EDWARD M., U.S. Senator (Mass., D.)	
<i>Pro</i> —Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail?	18

L

LABOR, U.S. DEPARTMENT OF (See Hodgson, James D.)	
---	--

LEADERSHIP CONFERENCE ON CIVIL RIGHTS (See Mitchell, Clarence M.)	
---	--

M

MANSFIELD, MIKE, U.S. Senator (Mont., D.)	
<i>Pro</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	80

MATHIAS, CHARLES MCC., JR., U.S. Senator (Md., R.)	
<i>Con</i> —Controversy over the Nixon Administration Proposal for a Federal Spending Ceiling	297

McGOVERN, GEORGE, U.S. Senator (S.D., D.)	
Highlights of 1972 Presidential Nomination Acceptance Speech	232

MEGEL, CARL J., American Federation of Teachers	
<i>Con</i> —Controversy Over Federal Experimentation With "Education Vouchers"	211

MILLER, GEORGE P., U.S. Representative (Calif., D.)	
<i>Con</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	177

MINIMUM WAGE LAW, CONTROVERSY OVER EXPANDING THE FEDERAL (April issue)	
Foreword	98
Evolution of Federal Wage-Hour Regulation	99
Main Provisions of the Present Fair Labor Standards Act	101
Action Taken to Date in the 92nd Congress	103
Highlights of Pending House Minimum Wage Bill	104
<i>Pro Con Discussions:</i>	
Should Congress Further Increase the Minimum Wage Level?	106
Should Federal Wages and Hours Law Coverage Be Further Expanded?	116

MITCHELL, CLARENCE M., Leadership Conference on Civil Rights	
<i>Pro</i> —Should Congress Further Increase the Minimum Wage Level?	110

	Page		Page
MONDALE, WALTER F., U.S. Senator (Minn., D.)		Action re Treaty Negotiations in the 91st & 92nd Congresses	267
<i>Pro</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	144	Pro and Con Discussion:	
<i>Pro</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	176	Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	268
MONTH IN CONGRESS, THE	65, 97, 129, 161	PRESIDENT OF THE UNITED STATES	
(See also Congress of the U.S., Action by)		(See Nixon, Richard M.)	
MUNDT, JOHN C. (Ambassador)		PRESIDENTIAL ELECTION, 1972	
<i>Con</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	283	(See October issue)	
N		PRESIDENTIAL TERM, THE QUESTION OF A SINGLE SIX-YEAR (March issue)	
NATIONAL AERONAUTICS AND SPACE ADMINISTRATION		Foreword	68
<i>Con</i> —Should the Proposed Future U.S. Manned Space Flight Program Be Curtailed?	187	Origin of the Present Four-Year Term	69
NATIONAL CANNERS ASSOCIATION		Constitutional Amendments Affecting the Presidency	70
(See Dunkelberger, Edward)		Past Efforts in Congress to Change the Length of Term	71
NATIONAL COUNCIL OF CHURCHES		Evolution of the Present Two-Term Limitation	73
(See Tyson, Dr. Luther E.)		Six-Year Term Proposals Before the 92nd Congress	75
NATIONAL FEDERATION OF INDEPENDENT BUSINESS		Pro and Con Discussion:	
(See Gavin, James A.)		Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	76
NELSON, GAYLORD, U.S. Senator (Wisc., D.)		PRESIDENT'S COMMISSION ON SCHOOL FINANCE, THE	
<i>Pro</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	140	<i>Con</i> —Should Congress Establish A Major Federal Role in General Financing of U.S. Education?	203
NIXON, RICHARD M., President of the United States		PROXMIRE, WILLIAM, U.S. Senator (Wisc., D.)	
Re National Health Insurance	37	<i>Pro</i> —Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	300
1972 "State of the Union" Message	65	PUCINSKI, ROMAN C., U.S. Representative (Ill., D.)	
Re Day-Care and Child Development	138	<i>Pro</i> —Should Congress Establish A Major Federal Role in General Financing of U.S. Education?	202
Highlights of 1972 Nomination Acceptance Speech	230	R	
O		REEDY, GEORGE E., JR., Woodrow Wilson International Center for Scholars	
OBADAL, ANTHONY J., Chamber of Commerce of the U.S.		<i>Con</i> —Should the Constitution Be Amended to Provide for a Single Six-Year Presidential Term?	91
<i>Con</i> —Should Congress Further Increase the Minimum Wage Level?	107	REGISTRATION OF VOTERS	
P		(See January issue)	
PANAMA CANAL TREATY, CONTROVERSY OVER PROPOSED REVISION OF THE		REPUBLICAN PARTY	
(November issue)		Highlights of 1972 Party Platform	234
Foreword	257	RICHARDSON, ELLIOT L., U.S. Secretary of HEW	
Events Leading to the Present Treaty Negotiations	258	<i>Pro</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	42
The Panama Canal Zone: Facts & Figures	260	ROSENTHAL, BENJAMIN B., U.S. Representative (N.Y., D.)	
A Profile of the Canal and Its Operation	262	<i>Con</i> —Should Congress Adopt the Nixon Administration's National Health Insurance Proposal?	59
Present Economic Impact of the Panama Canal	263		
Recommendations Concerning A New Sea Level Canal	264		
Highlights of the Proposed 1967 Treaties with Panama	265		

	Page
S	
SANBIE, WILLIAM B., U.S. Senator (Ohio, R.)	
<i>Con</i> —Should Congress Establish A Major Federal Role in General Financing of U.S. Education?	201
SCHACHTER, LEON B., Amalgamated Meat Cutters and Butcher Workmen of North America	
<i>Pro</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	118
SENATE COMMITTEE ON POST OFFICE AND CIVIL SERVICE	
<i>Pro</i> —Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail? (Majority Report)	10
<i>Con</i> —Should Congress Enact the Pending Proposals for the Federal Registration of Voters by Mail? (Minority Report)	11
SPACE PROGRAM, THE FUTURE U.S. (June-July issue)	
Foreword	162
Development of the Present U.S. Space Program	163
The National Aeronautics and Space Administration	166
The U.S. Manned Space Flights to Date	168
Unmanned U.S. Scientific and Applications Programs	170
Future Manned Space Flight: I. The Skylab Project	173
Future Manned Space Flight: II. The Space Shuttle	174
Action in Congress to Date in the Second Session	175
Pro and Con Discussion:	
Should the Proposed Future U.S. Manned Space Flight Programs Be Curtailed?	176
SPENDING, PROPOSALS TO IMPOSE A CEILING ON FEDERAL (December issue)	
Foreword	289
The Procedures of Federal Spending	290
Size and Management of the U.S. Public Debt	292
The President's Proposals in the 92nd Congress	294
Pro and Con Discussion:	
Controversy Over the Nixon Administration Proposal for a Federal Spending Ceiling	296
STATE, U.S. DEPARTMENT OF (See Hurwitch, Robert A.; Mundt, John C.)	
SULLIVAN, LEONOR K., U.S. Representative (Mo., D.)	
<i>Pro</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	280

	Page
SWANKER, ESTHER M., Center for Urban Redevelopment in Education	
<i>Pro</i> —Controversy Over Federal Experimentation With "Education Vouchers"	220

T

THURMOND, STROM, U.S. Senator (S.C., R.)	
<i>Con</i> —Should the Proposed "Comprehensive Child Development" Program Be Adopted?	145
<i>Pro</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	268
TRIGGS, MATT, American Farm Bureau Federation	
<i>Con</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	121
TYSON, DR. LUTHER E., National Council of Churches	
<i>Pro</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	116

V

VOTER BY MAIL, THE PROPOSAL TO ESTABLISH A FEDERAL SYSTEM TO REGISTER THE U.S. (January issue)	
Foreword	1
How the States Now Provide for Voter Registration	2
Provisions of U.S. Constitution Relating to Voting Procedures	4
Extent of Past Congress Action Affecting Voter Procedures	5
Senate Considers Federal Registration Legislation	7
Main Features of Senate Bill as Approved in Committee	8
Pro and Con Discussion:	
Should Congress Enact the Pending Proposal for the Federal Registration of Voters by Mail?	10

VOUCHERS, EDUCATION (See August-September issue)	
---	--

W

WARD, DAVID H., U.S. Deputy Under Secretary of the Army	
<i>Con</i> —Should the U.S. Retain Its Present Basic Sovereignty Over the Panama Canal Zone?	279
WURF, JERRY, American Federation of State, County, and Municipal Employees	
<i>Pro</i> —Should Federal Wages and Hours Law Coverage Be Further Expanded?	122